

CN/000397- Housing and Neighbourhoods Reconstruction Support

1. Organizations and Contacts

1.1 Organizations

| Organizations | Type | Project Ref. No. |
|--|--------------------|------------------|
| IOM | Multilateral Other | |
| Ministère de la planification et de la coopération externe (MPCE) | Haïti Government | |
| Ministère des intérieurs et des collectivités territoriales | Haïti Government | |
| Ministère des travaux publics, des transports, et des communications (MTPTC) | Haïti Government | |
| UN Habitat | Multilateral UN | |
| UNDP | Multilateral UN | |
| UNEP | Multilateral UN | |
| UNFPA | Multilateral UN | |
| UNICEF | Multilateral UN | |

1.2 Contacts

| Name | Organization | Title | E-mail | Phone |
|------------------------|--------------|-------------|--|-----------|
| Jean-Christophe Adrian | UN Habitat | Responsable | adrian@onuhabitat.org | 3485-9879 |

Contact(s) that has received IHRC correspondence as well as system notifications

Jean-Christophe Adrian (UN Habitat)

2. Project Details

2.1 Title

Housing and Neighbourhoods Reconstruction Support

2.2 Description

The post-earthquake housing reconstruction program in Haiti will be quite different from those that have been carried out after large-scale disasters in other countries. These differences have to do with the nature of the disaster event and the socioeconomic situation in Haiti, and with the institutional arrangements through which housing reconstruction will take place. These differences therefore require a unique response by the government.

In most recent, large-scale reconstruction programs, government has controlled the majority of the resources for housing reconstruction and could dictate the terms under which they were spent. In Haiti, the neighbourhood return and housing reconstruction effort will be extremely decentralized and carried out by a wide range of reconstruction actors (public, private, and non-governmental). A large portion of the funds pledged to earthquake reconstruction will be spent directly by these agencies, according to their own institutional policies.

There are both opportunities and risks associated with this approach. The Neighbourhood Return and Housing Reconstruction Framework developed by the IHRC for government in collaboration with international agencies identifies these issues and proposes mitigation measures. The risks include potential for gaps in the overall results, lack of accountability to intended beneficiaries, and the creation of greater social inequities. For those reasons, it is essential that government be equipped with information and systems that will allow it to plan and monitor the reconstruction effort, in collaboration with key partner agencies. The Housing and Neighbourhoods Reconstruction Support Programme is intended to provide some of the most basic tools that will allow government, the IHRC, and their partners to manage these risks and optimize the use of pledged resources. The programme supported by a consortium of UN partners provides the Government of Haiti with needed services to coordinate reconstruction (data, tracking, and institutional strengthening and resources for various ministries and local authorities).

2.3 Project URL

<http://>

2.4 Schedule

| Start Date | End Date | Duration |
|-------------|-------------|-------------------|
| 01-May-2011 | 30-Apr-2014 | 35 months 29 days |

3. Pillars and geographic locations

3.1 Primary Pillars

| Pillar | Sub-sector | % |
|------------------------|--|--------|
| Territorial Rebuilding | Other(Information management and planning) | 100.00 |
| Unallocated | | 0.00 |

3.2 Linkages (Secondary Pillars)

| Pillar | Sub-sector |
|--------------------------|--------------------------|
| Institutional Rebuilding | Other(Capacity building) |

3.3 Geographic Locations

| Department | Arrondissement | Commune | % |
|------------------------|----------------|---------|-------|
| Artibonite (Gonaïves) | | | 15.00 |
| Nord (Cap-Haïtien) | | | 10.00 |
| Ouest (Port-au-Prince) | | | 30.00 |
| Sud (Les Cayes) | | | 20.00 |
| Sud-Est (Jacmel) | | | 25.00 |
| Unallocated | | | 0.00 |

4. Project Components and Outputs

4.1 Project Components

| No. Component | |
|---------------|--|
| 1 | Component 1 - Census of Earthquake-Affected Neighborhoods and Population: Households, Housing, Services, and Infrastructure Cost US\$ Updating Census Cartography: 300,000 Neighbourhood census field work - Information on Household, Individuals and Housing 5,000,000 Neighbourhood census field work - Locations of Basic Services and Community Infrastructure 300,000 Data Processing & Production of Results 1,200,000 Initial Input into Broader SSIS and other Support for Housing and Neighborhood Reconstruction components 500,000 Operations subtotal (component 1 to 5) 7,300,000 Project management and staff costs 2,700,000 Component Total 10,000,000 |
| 2 | Components 2 - Housing and Neighbourhoods Reconstruction Information System (HNRIS) Cost US\$ Data procurement, production and entry 853,700 Computer equipment 222,100 Software 341,800 Equipment and office equipment 183,650 Training, technical assistance and extension 191,600 Human resources 804,000 Taxes 35,000 Social communications 250,000 |

| | |
|---|---|
| | Component Sub-Total 2,881,850 Contingencies 118,150 Component Total 3,000,000 |
| 3 | Components 3 - Municipal/ Neighbourhood Resource Centres Cost US\$ Project Coordination Unit, Ministry of Interior 1,000,000 Municipal Resource Centers 2,678,000 Community Resource Centers 3,385,000 Component Total 7,063,000 |
| 4 | Component 4 - Strategic Urban and Regional Planning Total Expertise (national and international) 800,000 Consultations (local and national) 800,000 Training 600,000 Sub-contract 5,300,000 Information campaign 300,000 Equipment 150,000 Operation 150,000 Component total 8,100,000 |
| 5 | TOTAL BY COMPONENT Composantes Total Budget Component 1 - Census of Earthquake-Affected Neighbourhoods and Population: Households, Housing, Services, and Infrastru 10,000,000 Component 2 - Housing and Neighbourhoods Reconstruction Information System (HNRIS) 3,000,000 Component 3 - Municipal/ Neighbourhood Resource Centres 7,063,000 Component 4 - Strategic Urban and Regional Planning 8,100,000 Technical supervision, global coordination, monitoring and evaluation 1,000,000 Administration cost (7% on requested amount) 1,614,410 Grand Total 30,777,410 |

4.2 Project Outputs

| Key Output | Location | Year 1 | Year 2 | Year 3 | Year 4 | Year 5 | Target |
|---|------------------------|--------|--------|--------|--------|--------|--------|
| Assessment activities (Number) | Ouest (Port-au-Prince) | 6 | 6 | 6 | | | 18 |
| Capacity Building-Other-program (Number of Beneficiaries) | Ouest (Port-au-Prince) | 2 | 2 | | | | 4 |
| Number of Center Formed/Built | Ouest (Port-au-Prince) | 2 | 1 | | | | 3 |
| Number of Center Formed/Built | Sud-Est (Jacmel) | 2 | 1 | | | | 3 |
| Number of workshops completed | Artibonite (Gonaïves) | 4 | 4 | | | | 8 |
| Number of workshops completed | Nord (Cap-Haïtien) | 4 | 4 | | | | 8 |
| Number of workshops completed | Ouest (Port-au-Prince) | 4 | 4 | | | | 8 |
| Number of workshops completed | Sud-Est (Jacmel) | 4 | 4 | | | | 8 |
| Number of workshops completed | Sud (Les Cayes) | 4 | 4 | | | | 8 |

4.3 Results and Success Indicators

| Success Indicator | Year 1 | Year 2 | Year 3 | Year 4 | Year 5 |
|--|--------|--------|--------|--------|--------|
| Census tracks in earthquake affected locations updated | 95 | | | | |
| Information and tracking system for housing reconstruction completed (%) | 50 | 50 | | | |
| Mechanisms for harmonization of regional/urban plans and community plans functioning effectively | 1 | | | | |
| Percentage of all earthquake-affected households registered | 100 | | | | |
| Percentage of earthquake-affected households with access to municipal resource center | 50 | 80 | | | |

| | | | | |
|--|---|---|--|--|
| Project coordinating unit operating effectively in Ministry of Interior | 1 | | | |
| Project coordinating unit operating effectively in Ministry of Planning | 1 | | | |
| Regional and urban plans completed and disseminated | 3 | 3 | | |
| Regulations approved and implemented to allow implementation of regional and urban plans | 2 | 4 | | |

4.4 Data methods to verify success indicators

Component 1:

- Full census of earthquake-affected households
- Methodology for updating census 2013 cartography developed and tested
- Updated SDEs for PaP metropolitan area in preparation for future census work
- Increased technical capacity of IHSI and CNIGS to continue updating census cartography nation wide
- Information on households, individuals and housing on SDE level collected in earthquake affected census tracts
- Database of basic services and community infrastructure collected
- HNRIS functional data provided to CNIGS
- Database developed and data processed in agreed format
- Spatial and population data available to users on request

Component 2

Several results are expected from this project. Specifically, the Government of Haiti and Haitian municipalities will have access to a too decision support and control of their territory, including:

- A geographic database on housing and neighbourhoods, with certain aspects accessible to various clients and users;
- An geo-referenced atlas of housing and neighbourhood development;
- Trained GIS specialists, including interns, to expand the universe of professionals capable of working in this field;
- GIS and data support and technical assistance to reconstruction agencies and municipalities, specific to their territory or jurisdiction

Component 3:

- Ministry of Interior is equipped to develop and review reconstruction project proposals in its area of competence
- Municipal Resource Centres are established and operational
- Municipal staff are trained in key skills related to reconstruction coordination and management
- Quality control, monitoring and evaluation mechanisms of actors involved in reconstruction activities are in place
- Reconstruction agencies operate within a coherent and coordinated framework
- Municipal reconstruction and strategic plans are prepared and approved
- Community planning benefit from and take into consideration wider planning exercises
- Self-builders, artisans and private contractors benefit from training and advice
- Families are adequately informed and technically assisted
- Coordination mechanisms are established with relevant Municipal Resource Centres
- Beneficiaries and communities are involved in monitoring and evaluation

Component 4:

- Support partners (multilateral, bilateral, decentralized cooperation, NGOs and private sector) working on urban planning are operating a coherent framework, share experience and expertise and complement each other work
- Reconstruction plans and strategic plans for regional and urban development are prepared and approved, and mechanisms are in place to enforce them
- Strategic programmes and project are identified and approved
- A Simplified urban code is developed and approved
- An executive team is operational within the Ministry of Planning and External Cooperation to support decision-making, steer planning activities and support resource mobilisation

5. Financial Information

5.1 Please advise whether this is an on-budget or off-budget project

Is this project included in the Government of Haiti's budget? - No

Is this project funded by Government of Haiti? - Yes

5.2 Will this project be seeking funding from the Haiti Reconstruction Fund? (more information on the HRF can be found on the IHRC website)

Yes UNDP

5.3 Project Cost

Note that the years are automatically generated based on the start and end dates specified in section 2.4.

| Implementation Years | Currency | Rate to 1 USD | Cost | Cost(USD) |
|----------------------|----------|---------------|------------|------------|
| Total | USD | 1.0000 | 30,777,410 | 30,777,410 |
| 2011 | | | 6,000,000 | 6,000,000 |
| 2012 | | | 10,000,000 | 10,000,000 |
| 2013 | | | 10,000,000 | 10,000,000 |
| 2014 | | | 4,777,410 | 4,777,410 |
| Unplanned | | | 0 | |

5.4 Commitments and Disbursements

| Funding Source Funding Agency | 1st Level Implementer | Type | Commitment (USD) | Disbursement (USD) |
|---|---|------|------------------|--------------------|
| <input checked="" type="checkbox"/> Contributions from bilateral and multilateral donors UNDP | UNDP | | | 400,000 |
| <input checked="" type="checkbox"/> Other Ministère de la planification et de la coopération externe (MPCE) | Ministère de la planification et de la coopération externe (MPCE) | | | 5,700,000 |
| TOTAL | | | 6,100,000 | |

6. Impact Assessment

6.1 Contribution to Haiti's social and economic development

a) Number of local workers that will be employed in this project and progress made to date:

| | Number of local workers | Percentage of local workers |
|----------------|-------------------------|-----------------------------|
| Planned | | |

b) How will the project use Haitian sourced goods and services and progress made to date? How will the project create additional capacity for the Haitian economy and progress made to date?

When available, goods and services foreseen by this project will be sourced locally. It is anticipated that Haitian firms will furnish a substantial portion of the required equipment and labor.

6.2 Contribution to equality

a) Does this project target vulnerable groups (e.g. people living in poverty, people with disabilities etc.)

Yes No

Describe the target group

Benchmarks for the targetting of vulnerable groups will be negotiated between UN Habitat and GOH, as well as involved agencies, especially the communes, and incorporated in the project's Operations Manual. The project will target all families affected by the earthquake (which include a large number of the urban poor), allowing registration, identification of housing needs and related appropriate solution.

Describe how the target group participated or will participate in the project consultations

Participatory planning modalities will further involve families in the decision-making process relating to housing, reconstruction and improvement of living conditions in neighbourhoods.

Describe how the target group will benefit from the project results

Monitoring mechanisms for reconstruction will ensure that no families are left behind. At neighbourhood level, Community Resource Centers will provide continuous assistance and information to families.

b) Does this project take measures to promote gender equity?

Yes No

Describe how gender equity was considered or will be considered in the project consultations

Community Resource Centers will offer targeted support to women and women groups. The HRNIS will be conceived to collect gender differentiated data (GDD) and generate GDD information. Municipal profiles will be comprised of GDD and related specific issues. Women will be encouraged to contribute in various city consultation processes aimed to the production of strategic urban development plans.

Describe how the project will ensure gender equity in the results and progress made to date

Benchmarks for gender equality will be negotiated between UN Habitat and GOH, as well as involved agencies, especially the communes, and incorporated in the project's Operations Manual.

c) Has a gender analysis been conducted?

Yes No

Describe how the project design was changed to take into account the results of the analysis

TBD

d) Does this project take into account specific needs of children and young people?

Yes No

Describe the group of children and young people that will benefit from the project results

Benchmarks for involvement of youth will be negotiated between UN Habitat and GOH, as well as involved agencies, especially the communes, and incorporated in the project's Operations Manual. Opportunities exist for the involvement of young people particularly in the data collection in Component 1, and the planning exercises contemplated in Component 4.

Describe how children and young people or their carers participated or will participate in the project consultations

In terms of strategic and urban planning, the project will incorporate messages and recommendations from the youth for the reconstruction of their neighbourhoods triggered from the musical competition "Katy Pam" (my neighbourhood as I dream it) organized by UN-Habitat. Youth will be also involved in various city consultation processes for the production of strategic urban development plans.

Describe how children and young people will benefit from the project results

Community Resource Centers will provide specific space for the youth. The project will also support community outreach and consultations with communities through youth organisations to ensure that the planned Community Resource Centers take youth priorities and services into account.

6.3 Sustainability Assessment

All the components (census, HNRIS, capacity strengthening at central, local and community level, etc.) will contribute to putting tools, systems, and capacities in place for reconstruction management and for longer term planning and urban development. By working to help governmental agencies better define and carry out their role, the project lays the ground for institutional sustainability.

6.4 Environmental Assessment

Please describe the measures taken to ensure that the project has a positive impact on the environment. If relevant, please specify how the project might negatively impact the environment, how you plan to measure and mitigate this impact and progress made to date.

At the project level, procedures will be agreed on for environmental review between UN Habitat and GOH, as well as involved agencies, especially the communes, and incorporated in the project's Operations Manual. In strategic and urban planning, municipal profiles will prioritize activities associated with environmental management and related risks and opportunities, given the urgent environmental situation in Haiti and the importance of the municipal role. Restructuring plans will also identify risks-mitigation measures to be implemented in neighbourhoods and specific actions aimed to improve access to basic services (water, sanitation and solid waste management), create green urban areas and revitalise the ravines' banks. This will constitute a solid basis for longer term strategic environmental planning. UNEP will provide support in bringing environmental expertise to the whole planning processes.

7. Line Ministry and Government of Haiti Involvement

7.1 Required Approvals

Consultations were held with the IHSI and the CNIGS, Interministerial Housing Commission, Ministry of Interior and Local Government, other line ministries and selected communes. The involved agencies will have extensive opportunities to refine the designs of their respective components.

7.2 Line Ministry Involvement

Which Ministries or other offices of the Government of Haiti are you in touch with?

Ministry of Planning and External Cooperation (MPCE)
 Ministry of Public Works, Transport and Communication (MTPTC)
 Ministry of Interior (MITC)
 Institut Haïtien de Statistique et d'Informatique (IHSI)
 Centre National de l'Information Geo-Spatiale (CNIGS)

Please provide the names of your contacts within the Ministries or other offices of the Government of Haiti

Monsieur Robert Jean, Directeur Général (MPCE)
 Monsieur Wilner Valcin, Directeur Général Adjoint (MPCE)
 Monsieur Alfred Piard, Directeur des Travaux Publics (MTPTC)
 Monsieur Jude Saint-Natus, Directeur des Collectivités Territoriales (MITC)
 Monsieur Evens Joseph, Directeur (IHSI)
 Monsieur Boby Emmanuel Piard, Directeur (CNGIS)

8. Local Community Support

8.1 Local Community Support

On-going initiatives aiming to support the return to safe houses and neighbourhoods have established social mobilization and participatory mechanisms targeting communities living in precarious neighbourhoods. The project will systematize, further develop, and replicate those mechanisms so as to ensure a full and active participation from the concerned communities. Community Resource Centers will be set up in selected neighbourhoods and will further facilitate social mobilization and participation. Community planning guidelines will also assist in putting the communities in the driver's seat for the restructuring and reconstruction activities.

9. Monitoring Process

9.1 Anti-corruption mechanism

Selection of partners and service providers will be in accordance with the project operations manual, and reviewed by the Steering Committee that will be comprised of representatives of the Inter-Ministerial Committee on Housing (MSA, MPCE, MTPTC, MITC, MT), involved municipalities and concerned international agencies (UN-Habitat, IOM, UNFPA, UNDP, UNEP, UNICEF) in line with their respective contractual and procurement modalities.

Contracts with NGOs and private firms involved in the project will include codes of conduct and/or a request for evidence of the organization's involvement in integrity pacts.

Each agency will establish mechanisms for the purpose of monitoring and evaluation and will require regular audits and financial reports, and technical progress reports for cross-checking with information collected from the field by the evaluation and monitoring teams and the central and local governments.

9.2 Project monitoring process

Given the importance of this project to the Government of Haiti and the IHRC's reconstruction monitoring and planning, the project will be guided by a letter agreement and operations manual agreed between UN Habitat, the Interministerial Housing Commission (MSA, MPCE, MTPTC, MITC, MT), and the IHRC.

A Steering Committee comprised of the Inter-Ministerial Housing Commission and the IHRC (or its successor agency), as well as involved municipalities and concerned international agencies (UN-Habitat, IOM, UNFPA, UNDP, UNEP, UNICEF) will be established. The Steering Committee will be responsible for the overall monitoring of the project and will meet on a quarterly basis. The project teams of implementing agencies (UN-HABITAT, IOM, UNFPA, UNDP, UNEP, UNICEF) will undertake regular field visits to analyze and further share the state of progress and difficulties encountered. Similarly, the project will be subject to quarterly progress reports that will be prepared based on monthly financial and technical reports provided by implementing partners.

In addition to providing the basis for the reconstruction monitoring system required by the government and the IHRC, the project will contribute best practices and ongoing support to the updating of the IHRC housing reconstruction guidelines.

Project reviews will be conducted on a bi-yearly basis of detailed documentation in order to reorient project as required. The project will undergo a final review involving all partners. A final technical and financial report will be presented three months after the closing date of the project.

10. Obstacles/Constraints

10.1 Obstacles

| Bottleneck | Description | Organization/person that could address the bottleneck | Specific requests to IHRC in addressing the bottleneck |
|--|--|--|---|
| 11. Security conditions are prohibitive | Security concerns may arise in conducting the registration process. | IOM | IOM is prepared to manage security concerns, and has included resources in the budget to manage this risk. If necessary, for certain neighborhoods, the registration process may take place off-site. |
| 4. Implementation schedule is delayed | Delays in finalizing HRF funding, or establishing the necessary agreements with corresponding public agencies. | UN-Habitat IHRC Interministerial Housing Commission | Assistance in maintaining coordination with the corresponding ministries. |
| 5. Objectives are changed | The new government may assign certain responsibilities to agencies not identified in the project. | The contract and operations manual negotiated with UN-Habitat will provide sufficient flexibility to allow the transfer of responsibility among government agencies or the redesign of specific project elements without changing the overall objectives of the project. | Serve as an intermediary with government to reach agreement on modifications to project documents. |
| 8. Supply chain capacity is insufficient | Limited availability of housing and urban-related national professionals | Ministry of Interior Local Authorities Training institutions Diaspora organizations | The project will encourage international executing agencies to recruit local young professionals who can assume increasing responsibility during the course of the project. |

11. Notes and Attachments

11.1 Notes / Comments

The project, aiming to give the Haitian Government the basic tools to better manage the housing reconstruction programme, was initially contemplated in the Post

11.2 Uploaded Documents

[Detailed concept note \(docx, 65KB\)](#)

uploaded by Alain Grimard on 04-Feb-2011 17:01

11.3 Uploaded Photos

Disaster Needs Assessment.

The project also meets the priorities contained in the National Action Plan for the Reconstruction and Development of Haiti under the territorial rebuilding pillar, and specifically :

4.1.1 reconstruction of devastated areas (incl. land use and strategic planning),
4.1.3 Risks management,
4.1.4 Regional development poles and urban renovation and
4.1.5 Regional planning and local development.

Moreover, the project addresses critical challenges identified by the IHRC in the Neighbourhood Return and Housing Reconstruction Framework and current programming gaps. Finally, the project provides support to the nationwide strategic planning exercise recently launched by the Ministry of Planning and External Cooperation and the strengthening of the roles of the Communes by the Ministry of Interior.

12. Project History

12.1 User Activity Log

| | Name | Organization | Date/Time | Username |
|-----------------|---------------|--------------|-------------------|----------------------|
| Modified | Alain Grimard | UN Habitat | 17-Feb-2011 09:25 | alain@onuhabitat.org |
| Modified | Alain Grimard | UN Habitat | 17-Feb-2011 09:11 | alain@onuhabitat.org |
| Created | Alain Grimard | UN Habitat | 28-Jan-2011 06:45 | alain@onuhabitat.org |

12.2 Project State Log

| State | Action | IHRC Comment | Organization | Action Date |
|--------------------------|--------------------------|--|--------------------|--------------------|
| Under Submission | Submit to Approval | | UN Habitat | 28-Jan-2011, 07:17 |
| Under Review | Request for Resubmission | De-classified on Feb.01, 2011 per sector lead request. | IHRC Administrator | 01-Feb-2011, 07:57 |
| Under Review | Request for Resubmission | CN is released on Feb.11, 2011 to draft upon Chief of Staff request. | IHRC Administrator | 01-Feb-2011, 07:57 |
| Request for resubmission | Submit to Approval | | UN Habitat | 04-Feb-2011, 17:02 |
| Under Review | Request for Resubmission | De-classified on Feb.01, 2011 per sector lead request. | IHRC Administrator | 11-Feb-2011, 10:07 |
| Under Review | Request for Resubmission | CN is released on Feb.11, 2011 to draft upon Chief of Staff request. | IHRC Administrator | 11-Feb-2011, 10:07 |
| Request for resubmission | Submit to Approval | | UN Habitat | 17-Feb-2011, 09:31 |